

Long Term Plan 2021-31
Activity Plan
Stormwater Drainage
Adopted 21 & 23 June 2021

Approvals

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1. What does this activity deliver?

The stormwater network collects and conveys stormwater during rainfall events. This is designed to work with secondary flow paths which can include roads in larger storm events.

In delivering this service the Council aims to provide a balanced mix of:

- maintenance and renewals to preserve the levels of service;
- capital investment to respond to increasing demands for growth (both greenfield and infill); and
- managing stormwater discharge quality and quantity to improve health of water bodies to sustain ecological health and avoid any overwhelming of the stormwater network and the receiving environment.

The key physical assets used to deliver this activity are:

- The underground stormwater conveyance networks (including approximately 915km of pipes and 20,000 manholes/ sumps/inlets/outlets etc.)
- Open channels and overland flow path (including 2,429km of natural waterways such as rivers, streams and creeks, 110km of constructed drainage channels using various bank lining materials (timber, rock, concrete), in-channel structures, weirs and retaining walls etc.)
- Treatment devices that are not within the Flood Protection and Control Works activity (i.e. where there is no flood protection component such as silt traps, gross debris traps or proprietary treatments devices such as the cartridge filters) and flow level control devices.

Council uses a multi-value approach to Stormwater, where the drainage value of the network is considered alongside other values such as ecology, culture, recreation, heritage and landscape. Together these are known as the 'six values' that Council utilises in Stormwater drainage and waterway management.

Levels of Service provided by the Stormwater Drainage activity are:

- Council responds to flood events, faults and blockages promptly and effectively
- Stormwater network is managed to minimise risk of flooding, damage and disruption
- Council maintains waterway channels and margins to a high standard
- Council manages the stormwater network in a responsible and sustainable manner

This activity is intrinsically linked to and interdependent with the Flood Protection and Control Works activity.

2. Community Outcomes – why do we deliver this activity?

	Community Outcome	Describe how the activity effects the Community Outcome
Primary Outcome 1	Healthy water bodies	<p>Appropriate stormwater management is a crucial part of keeping waterways healthy. Healthy waterways are an important part of a healthy environment. Without suitable investment in growth and renewal projects, land use intensification negatively impacts on the water quality and the ecological health of our natural waterways. For water quality in our waterways, wetlands and estuaries to improve over time good stormwater management such as timely renewals, appropriate maintenance regimes and public education on “where stormwater goes” is required by everyone in the community.</p> <p>Based on the financially constrained funding model, Council will be just meeting its requirements for offsetting the effects on waterway degradation due to growth and the treatment of existing urban discharges within 2 priority catchments. Council will not be able to make any inroads into improving waterway health.</p>
Primary Outcome 2	Modern and robust city infrastructure and community facilities	<p>A key objective of this activity is to limit the effects of flooding on homes and Council infrastructure and ensure lifeline routes are available during an emergency response.</p> <p>Through careful planning, consultation and prudent financial investment, Council aspires to ensure Christchurch is well prepared for the impacts and consequences of natural hazards and can respond and recover quickly. This will include the goal that Council infrastructure is able to function following unexpected natural hazard events.</p> <p>This will mean that the stormwater system will need to adapt as the climate changes, the sea rises and more frequent, more intense storms and rainfall affect the city.</p>
Primary Outcome 3	Safe and healthy communities	<p>Around 30% of Christchurch residents live in areas at risk of flooding or coastal inundation. If this activity were not conducted then flooding could be expected to dramatically worsen across the city from ongoing wear and tear on existing networks, earthquake damage effects and climate change. Significant social harm and degradation could occur without flood protection and control works. There are thousands of homes and properties at risk of current and future flooding and coastal inundation across our low lying city. The ongoing health and wellbeing of our residents is supported by this activity. This activity is typically delivered concurrently with the Flood Protection and Control Works activity by using informed and proactive approaches to natural hazard risks.</p>
Secondary Outcome 1	Unique landscapes and indigenous biodiversity are valued and stewardship exercised	<p>For an ecosystem to be healthy, there needs to be natural diversity in landscapes, waterways, flora and fauna species. Urbanisation and development has destroyed much of the natural landscape variability whether by heavily modifying and draining the swamps and estuarine areas, removal of native trees from the city areas or the Port Hills, and minimising the salt marsh areas. This combined with the pollution from urban run-off and industrial discharges into the rivers has drastically affected flora and fauna species.</p> <p>To regain a connection with a healthy environment and public well-being, it is essential that Council recognises that there are many unique landscapes needing to be protected, maintain and extended along with its indigenous biodiversity.</p>

	Community Outcome	Describe how the activity effects the Community Outcome
		<p>Greening of our infrastructure can bring ecosystems right to the residents of our city, making it a much more pleasant place to live. As communities see and enjoy living with the natural environment across their city, the unique landscapes and indigenous biodiversity will become truly valued. This community outcome cannot be met just by this activity, it will require a cross-activity relationship with the Parks, Transport, Strategy and the Biodiversity team.</p> <p>As with the Healthy Waterbodies Community Outcome, the funding options being proposed will not provide for any serious inroads into meeting this community outcome within this LTP period.</p>

3. Strategic Priorities – how does this activity support progress on our priorities?

Strategic Priorities	Activity Responses
<p>Enabling active and connected communities to own their future</p>	<p>As a member of the Community Waterways Partnership Charter, Council work with other members to improve waterways, through delivery of education and awareness programmes to get the wider community working together to protect and improve waterways.</p> <p>As one of the activities that Council is responsible for, consultation is undertaken at various levels (depending on the importance of the decision needed) for all of the strategic and financial directions in the stormwater activity. The community has the opportunity to submit on all critical decisions to ensure they have their say ensure they own their futures. Engaging with the community for joint activities such as planting days and community education is essential.</p> <p>The more public willing to interact with the water ways running within their properties and communities, the more likely waterway encroachment trends will start to reverse, and habit protection and enhancement will become normal.</p>
<p>Meeting the challenge of climate change through every means available</p>	<p>This activity is critical to managing the effects of climate change for the district, which are projected to worsen over time. While the Land Drainage teams have appreciation for the effects of some aspects of climate change, additional work is required to better understand the changing risks and what that means to the asset base in the future.</p> <p>Increased OPEX investment is required to gain a better understanding of risks and to better inform CAPEX decisions for the short, medium and long term. How the asset base itself will be affected by ground water elevation, sea level rise, sand accretion and changes to rainfall patterns, frequencies and intensities needs to be understood, as do the changing conditions the system will need to manage. Even if assets are perfectly maintained, LOS will be at risk in future due to insufficient capacity as a result of more intense rainfall, greater infiltration and decreasing hydraulic gradient across the city to the sea.</p> <p>Designs to maximise the use of natural systems and minimise pumping are crucial, in order to carry out the activity with minimum emissions. The challenge is designing all facilities and assets to benefit the six-values approach for waterways while at the same time maximising their ability to minimise the extremes of climate change.</p>

Strategic Priorities	Activity Responses
	<p>Such understanding is essential in developing and implementing strategies which relate CAPEX investments in assets to the threats of climate change impacts such as the effects of rising sea level on coastal infrastructure. This will enable prudent levels of infrastructure investment in areas under threat, assist in adaptation planning and resilience building, and avoid wasted investment in assets which will become redundant through climate change effects well before the end of their economic life.</p> <p>The use of low impact and sensitive urban designs used in Auckland and internationally should be further investigated to ensure we are moving forward as a modern city in a way that greatly benefits the wellbeing of city residents. Using green infrastructure also has the advantage of mitigating greenhouse gas emissions and enhancing biodiversity as well as managing flood risk.</p> <p>For capital works, guidance on carbon costing is needed to inform cost-effective minimisation of embedded carbon in the council’s assets. Considering the whole-of-life emissions of assets, and minimising embedded carbon at the construction stage, has the potential to significantly reduce the overall greenhouse gases attributable to council and will contribute towards meeting council and city emissions targets.</p>
Ensuring a high quality drinking water supply that is safe and sustainable	By ensuring that all stormwater and flood protection infrastructure is maintained and operated to the correct standard and renewed at the optimum time, then the quantity of urban run-off contaminants entering the surface water system which may risk the quality of the drinking water supply in the shallow aquifers. Managing stormwater contributes to keeping wellheads and other water supply assets safe from flooding.
Accelerating the momentum the city needs	<p>Councils Land Drainage Planning teams are working with appropriate Council Strategic documents (such as the Integrated Water Strategy and various Stormwater Management Plans) to ensure that stormwater pipe upgrades and the provision of treatment/storage facilities are planned and/or provided ahead of development to prevent any delays. Council plans for the required funding many years in advance to ensure the funding is available when it is required.</p> <p>The proposed funding options will allow Council to meet the requirements of meeting development and growth unless there is any unforeseeable changes such as an increase in development costs, increased level of development etc. There will be limited opportunities to provide improvements to water body health or biodiversity. Climate change planning will progress for Coastal Hazard Adaptation, although the results of the project will not be realised in time to guide any works within the first 3 years of the LTP period.</p>
Ensuring rates are affordable and sustainable	To meet the undertakings offered by Council to ensure that rates increases are minimised within the financially difficult times of the Covid-19 “fall-out”, the funding available for the activity has been capped to meet this Strategic Priority. This results in a difficult balancing act to manage the needs of the community with the ongoing needs of the activity. To therefore meet this priority, there will be reductions to some Levels of Service and the creation of some longer term generational “debt” through delaying renewal works, flood mitigation projects and climate change mitigation/adaptation projects. There is a risk that that there will be an increase in OPEX expenditure to cover the shortfall in renewals funding i.e. the assets will need on-going repair rather than being replaced.

4. Increasing Resilience

This Activity includes the provision, management and operation of the stormwater and waterways network. This encompasses the “health” of the network and the ability of the network to respond and recover from acute and chronic environmental events such as flood, earthquake, tsunami and climate change effects.

The Stormwater and Waterways renewal programme will be targeting assets in the poorest condition, both in the piped network and the lined waterway network addressing faults where the failure may result in private and public flooding damage, which includes the risk of sedimentation deposition damaging the receiving environments ecosystems. The renewal of infrastructure is attempted with an aim to remove pipework (day-lighting) and enhancement of lined waterways. This aims to restore the natural instream habitat, providing a more resilient asset with increased open margins for flood flow conveyance without overtopping which will be essential given the predictions of more intense rainfall patterns.

Through the completion and on-going improvement of catchment hydraulic models, more effective and targeted upgrades of predicted flooding areas as well as essential Stormwater Management Plans can be delivered at the best time to suit network performance, future growth and development, making the best use of Council funding. The proposed construction of a Water Quality model will provide the basis for targeted capital works for water quality outcomes (such as the proposed Addington Catchment Treatment Devices, and Waikākāriki - Horseshoe Lake Stormwater Treatment Facility) to ensure that Council meets the requirement of the Comprehensive Stormwater Network Discharge Consent and improved instream habitat.

The stormwater and waterway activity responds to natural hazard risks by

- Addressing impacts of climate change, sea level rise, other natural hazards in 30-Year Infrastructure Strategy and in various Stormwater Management Plans; and
- factoring resilience in capital projects and Stormwater and waterway renewals and replacement programmes that have to look well beyond the 30-Year Infrastructure time horizon

The following projects and programmes are examples of current projects with funding approved in the 2018 LTP where Council is building resilience into our assets.

Upper Heathcote Stormwater Basins Project:

Project Description	As a result of changes caused by the earthquakes, flood risk has increased along the Ōpāwaho -Heathcote River. The Council has investigated the benefits of increasing floodwater storage in the upper Heathcote catchment. The team looked at whether this would help reduce flooding of homes along the Ōpāwaho - Heathcote River. Additional storage in these areas will primarily reduce flood risk in the upper and mid-Heathcote. Due to the tidal influence in the lower reaches other floodplain management options will still be required to reduce flood risk in the lower Ōpāwaho - Heathcote.
Scope and Expected Impact	Construction of four more large storage basins, which when working together will hold back water during flood events and release it after the storm has passed. These storage areas are Wigram East Retention Basin, Cashmere-Worsley Valley, a wetland facility at Curletts Road and further storage in Eastman Wetlands on Sparks Road. Modelling results showed that additional storage areas in the upper catchment will reduce flood levels, reducing the number of floors levels at risk of above and below floor level flooding in both more frequent and more extreme events.
The Case for Change	The storage basins will reduce the impacts of flooding, allowing people to more easily live with the effects of flooding along the Heathcote River and improve community resilience.
The Resilience Dividend	This project reduces the risk of flooding along the Ōpāwaho - Heathcote River. As a result it increases the ability of Christchurch to be well prepared for natural hazards and can respond and recover quickly.
Further Opportunities	There is the opportunity to use this project to better inform Ōpāwaho -Heathcote River residents about the flood risk in their community and how to learn to live with flooding.

These projects will position Christchurch to be better prepared for, and more resilient to, the disruptions identified in the Resilient Greater Christchurch Plan as most likely to impact community wellbeing.

5. Specify Levels of Service

LOS number	C/ M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
Council responds to flood events, faults and blockages promptly and effectively										
14.0.1.1	M	Council responds to flood events, faults and blockages promptly and effectively: Percentage of emergency calls responded to within 2 hours (urban) or 6 hours (rural)	2019/20: 98.1% 2018/19: 100% 2017/18: 100% 2016/17: 100% 2015/16: 100%		≥95%	≥95%	≥95%	≥95%	Reported in monthly contract reports from the Contractor.	Safe & Healthy Communities
14.0.1.3	M	Council responds to flood events, faults and blockages promptly and effectively: Percentage of routine calls responded to within 5 working days	2019/20: 98.1% 2018/19: 97% 2017/18: 98.5% 2016/17: 99.3% 2015/16: 99%		≥95%	≥95%	≥95%	≥95%	Reported in monthly contract reports from the Contractor.	Safe & Healthy Communities
14.0.10	C	Council responds to flood events, faults and blockages promptly and effectively: Median response time to attend a flooding event, measured from the time that the territorial authority receives notification to the time that service personnel reach the site	2019/20: 45 2018/19: 0 2017/18: 30 2016/17: 30 2015/16: >30		≤60 mins urban ≤120 mins rural	≤60 mins urban ≤120 mins rural	≤60 mins urban ≤120 mins rural	≤60 mins urban ≤120 mins rural	Reported in monthly contract reports from the Contractor. Both targets must be met for the level of service to be met. <i>Department of Internal Affairs, Stormwater non-financial performance measure number 3</i>	Safe & Healthy Communities
14.0.11.3	C	Stormwater network is managed to minimise risk of flooding, damage and disruption: Number of complaints received by a territorial	2019/20: 6.07 2018/19: 6.74 2017/18: 4.2		< 9 complain ts per 1000	< 9 complain ts per 1000	< 9 complain ts per 1000	< 8 complain ts per 1000	Number of requests for service received through the Hybris	Modern and robust city infrastructure and community

¹ C/M – Community or Management level of service (LOS)

Community LOS - Previously known as LTP LOS. These are LOS that are community facing and will be published in our Statement of Service Provision.

Management LOS - Previously known as Non-LTP LOS. These are LOS that are measured in the organisation to ensure service delivery.

LOS number	C/M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
		authority about the performance of its stormwater system (Expressed per 1000 properties connected to the territorial authority's stormwater system)	2016/17: 8.2 2015/16: 8.4		properties	properties	properties	properties	<i>Department of Internal Affairs, Stormwater non-financial performance measure number 4</i>	facilities
Council maintains waterway channels & margins to a high standard										
14.0.3	C	Council manages the stormwater network in a responsible and sustainable manner: Resident satisfaction with Council's management of the stormwater network	2019/20: 42.7% 2018/19: 47% 2017/18: 35% 2016/17: 52% 2015/16: 50%		≥40% satisfaction	40%	39%	35%	Resident satisfaction surveys	Sustainable use of resources and minimising waste
14.0.6	M	Council manages the stormwater network in a responsible and sustainable manner: Percentage of all aquatic weed diverted from landfill (mechanical and hand harvested)	2019/20: 100% 2018/19: 100% 2017/18: 100% 2016/17: 100% 2015/16: 100%		≥95%	≥95%	≥95%	≥95%	Reported in monthly contract reports from the Contractor.	Sustainable use of resources and minimising waste
14.0.4.1	M	Council maintains waterway channels and margins to a high standard: Minimum length of 500m of bank naturalised per year (based on a single side of the waterway)	2019/20: 2,327 2018/19: 1,819		≥95%	≥95%	≥95%	≥95%	GIS and as-built data from CAPEX projects	Unique landscapes and indigenous biodiversity are valued and stewardship exercised
14.0.14	M	Council maintains waterway channels and margins to a high standard: Ratio of the length of watercourse consented to be physically improved versus physically degraded in each year	New metric		≥3	≥3	≥3	≥3	Ratio calculated as (kms improved ÷ kms degraded = 3 or more). GIS and as-built data from CAPEX projects Physically Improved – includes daylighting, naturalisation, artificial lining removal, riparian	Unique landscapes and indigenous biodiversity are valued and stewardship exercised

LOS number	C/M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
									protection and enhancement) Physically Degraded – includes piping, lining and other structures that contribute negatively to the environment Excludes: water quality aspects of watercourse improvement and degradation such as contaminants and temperature change.	
Council manages the stormwater network in a responsible and sustainable manner.										
14.0.2.1	C	Council manages the stormwater network in a responsible and sustainable manner: Number of abatement notices regarding Council resource consents related to discharges from the stormwater networks per year	2019/20: 0 2018/19: 0 2017/18: 0 2016/17: 0		0 abatement notices	0 abatement notices	0 abatement notices	0 abatement notices	Reported in resource consent compliance reports to ECan. <i>Department of Internal Affairs, Stormwater non-financial performance measure number 2a</i>	Sustainable use of resources and minimising waste
14.0.2.4	C	Council manages the stormwater network in a responsible and sustainable manner: Number of infringement notices regarding Council resource consents related to discharges from the stormwater networks per year	2019/20: 0 2018/19: 0 2017/18: 0 2016/17: 0		0 infringement notices	0 infringement notices	0 infringement notices	0 infringement notices	Reported in resource consent compliance reports to ECan. <i>Department of Internal Affairs, Stormwater non-financial performance measure number 2b</i>	Sustainable use of resources and minimising waste

LOS number	C/M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
14.0.2.3	C	Council manages the stormwater network in a responsible and sustainable manner: Number of enforcement orders regarding Council resource consents related to discharges from the stormwater networks per year	2019/20: 0 2018/19: 0 2017/18: 0 2016/17: 0		0 enforce ment orders	0 enforce ment orders	0 enforce ment orders	0 enforce ment orders	Reported in resource consent compliance reports to ECan. <i>Department of Internal Affairs, Stormwater non-financial performance measure number 2c</i>	Sustainable use of resources and minimising waste
14.0.2.2	C	Council manages the stormwater network in a responsible and sustainable manner: Number of successful prosecutions regarding Council resource consents related to discharges from the stormwater networks per year	2019/20: 0 2018/19: 0 2017/18: 0 2016/17: 0		0 successf ul prosecut ions	0 successf ul prosecut ions	0 successf ul prosecut ions	0 successf ul prosecut ions	Reported in resource consent compliance reports to ECan. <i>Department of Internal Affairs, Stormwater non-financial performance measure number 2d</i>	Sustainable use of resources and minimising waste
14.0.15.2	M	Stormwater Service potential - 10yr rolling historic ratio of renewals to depreciation: The ratio of asset renewals to depreciation per year	New Metric 2018/19: 66%	IPWEA Asset management financial indicator : 100%	≥47%	85%	91%	80%	Historic 10yr average renewals expenditure / Historic 10yr average depreciation	Great place for people. Business and investment
14.0.15.3	M	Increase Land Drainage Asset Management Maturity towards agreed appropriate level (Advanced 89)	New Metric 2020: 77% 2018: 68% 2016: 60%	NZ Treasury Investor Confidence Rating (ICR) Asset Management Maturity Assessment (AMMA) Tool	≥77%	77%	77%	89%	Conduct assessment on alternate years. Asset Management Maturity assessment (AMMA) to be conducted every two years by an external assessor until appropriate level of maturity target is achieved.	Sustainable use of resources and minimising waste

LOS number	C/M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
Stormwater network is managed to minimise risk of flooding, damage and disruption										
14.0.11.2	C	Stormwater network is managed to minimise risk of flooding, damage and disruption: The number of flooding events that occur	2018/19: 0 2019/20: 0 2017/18: 0 2016/17: 1 2015/16: 1		<2 flooding events	<2 flooding events	<2 flooding events	<2 flooding events	Site inspection reports. Where a flood event is defined as “a result of the capacity of the stormwater network (either primary or secondary flow paths) being exceeded”. <i>DIA stormwater non-financial performance measure number 1a</i>	Modern and robust city infrastructure and community facilities
14.0.11.1	C	Stormwater network is managed to minimise risk of flooding, damage and disruption: For each flooding event, the number of habitable floors affected. (Expressed per 1000 properties connected to the territorial authority’s stormwater system.)	2019/20: 0 2018/19: 0 2017/18: 8.6 2016/17: 0 2015/16: 0.66		<0.1 habitabl e floors per 1000 properti es	<0.1 habitabl e floors per 1000 properti es	<0.1 habitabl e floors per 1000 properti es	<0.1 habitabl e floors per 1000 properti es	Site inspection reports <i>Department of Internal Affairs, Stormwater non-financial performance measure number 1b</i>	Modern and robust city infrastructure and community facilities
14.0.11.4	C	Percentage of total stormwater gravity network pipework length at condition grade 5	Was a new item in 2018, no data has been collected.	Median Results from Water NZ National Performance Review =10.91%	≤ 7%	≤ 7%	≤ 7%	≤ 10%	Reported from Council Asset Management Systems. Condition deterioration since inspection to be included when assigning a condition grade to a pipe. Lengths of pipe at condition 5 divided by total stormwater pipe length expressed as a percentage.	Modern and robust city infrastructure and facilities network

LOS number	C/M ¹	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Community Outcome
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31		
14.0.11.10	M	Percentage of stormwater mains with high or very high consequences of failure inspected as scheduled in their lifespan	Changed Metric.		≥ 70%	≥ 75%	≥ 80%	≥ 80%	Reported from Council Asset Management Systems. Length of pipe inspected divided by total length of pipe. Considering only pipes scheduled for inspection in the CCTV inspection programme.	Modern and robust city infrastructure and facilities network
14.0.15.1	M	Stormwater network is managed to minimise risk of flooding, damage and disruption: Percentage of total Stormwater waterway linings at condition Grade 5.	No Metric		≤ 7%	≤ 7%	≤ 7%	≤ 7%	Reported from Council asset management systems. Condition deterioration since inspection to be included when assigning a condition grade to a lining.	Modern and robust city infrastructure and community facilities

6. Does this Activity Plan need to change as a result of a Service Delivery Review (S17A)?

A Section 17A Service Delivery Review (S17A) is a legal requirement under the Local Government Act and determines whether the existing means for delivering a service remains the most efficient, effective and appropriate approach. The legislation requires that a S17A Service Delivery Review should periodically assess:

“The cost-effectiveness of current arrangements for meeting the needs of communities within its district or region for good quality local infrastructure, local public services, and performance of regulatory functions”.

A review of stormwater activities was initiated in July 2019 for two key reasons:

- the expiry of the existing 3 waters maintenance contracts and a desire to go out to market for these services
- to enable Council to be prepared for the outcomes of the Department of Internal Affairs’ 3 Waters review

The section 17A review was completed in June 2020 and presented to Council in August 2020. The review confirmed that there were underlying challenges with the status quo. Central Government’s water reform programme gained significant momentum in mid-2020 and Council agreed to sign a non-binding Memorandum of Understanding with the Crown at the same extra ordinary Council meeting in August 2020 regarding water reform. Due to the increasing pace of water reform, the status quo was the recommended way forward for the section 17A review. The reform is going to lead to significant changes to 3-waters service delivery across the country and adding in further structural change during the reform process was not seen to add value to Christchurch.

The Government has announced a new national water regulator and is reviewing how to improve the supply arrangements of drinking water, wastewater and stormwater, including financing provisions and decision-making capability. Any changes implemented at a national level will have an impact on Council’s service delivery.

Given the uncertainty in terms of the outcomes and timing water reform, it is difficult to predict the impacts on the stormwater supply activity service delivery structure. The [Asset Management Plan](#) is prepared on a “business as usual” assumption. Potential outcomes include:

- Regional or larger asset owning 2 waters entity

Regional, top of the South Island or full South Island entity that includes storm water and waterways

7. What levels of service changed from the LTP 2018-28 and why?

LOS number	C/M	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Rationale for change	Options for consultation and engagement
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31			
Additions											
14.0.11.10	M	Percentage of stormwater mains with high or very high consequences of failure inspected as scheduled in their lifespan.	Changed Metric. Past performance not comparable to new measurement methodology.	None found.	Considering only pipes scheduled for inspection in the CCTV inspection programme: Length of pipe inspected divided by total length of pipe: $\geq 70\%$	$\geq 75\%$	$\geq 80\%$	$\geq 80\%$	Reported from Council Asset Management Systems.	This metric ensures that an appropriate amount of CCTV data is collected to inform renewals programmes to prevent uncontrolled failures or high operational and renewal costs.	Management Level of service - None required
14.0.14	M	Council maintains waterway channels & margins to a high standard			Ratio of the length of watercourse consented to be physically improved versus physically degraded in each year (kms improved ÷ kms degraded = 3 or more) Physically Improved – includes daylighting, naturalisation, artificial lining removal, riparian protection and enhancement) Physically Degraded – includes piping, lining and other	≥ 3	≥ 3	≥ 3	GIS and as-built data from CAPEX projects	This provides an improved metric for habitat loss/gains due to piping of waterways. There are occasions where open water courses need to be piped e.g. health and safety, stagnant water pest and disease risks, access for maintenance etc. The removed level of service 14.0.4.2 meant that addressing the concerns list above would mean that LoS would not be met.	Management Level of service - None required

LOS number	C/M	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Rationale for change	Options for consultation and engagement
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31			
					structures that contribute negatively to the environment Excludes: water quality aspects of watercourse improvement and degradation such as contaminants and temperature change.: ≥3						
14.0.15.2	M	Stormwater Service potential - 10yr rolling historic ratio of renewals to depreciation	New Metric 2018/19 : 66%	IPWEA Asset management financial indicator : 100%	The ratio of asset renewals to depreciation per year: ≥47%	85%	91%	80%	Historic 10yr average renewals expenditure / Historic 10yr average depreciation	This ensures that suitable funding is provided to ensure that our assets are renewed at an acceptable rate that matches their level of being “used”.	Management Level of service - None required
14.0.15.1	M	Stormwater network is managed to minimise risk of flooding, damage and disruption	New Metric		Percentage of total Stormwater waterway linings at condition Grade 5. Condition deterioration since inspection to be included when assigning a condition grade to a lining: ≤ 7%	≤ 7%	≤ 7%	≤ 7%	Reported from Council Asset Management Systems.	This ensures that waterway lining renewals are suitably funded to an acceptable rate that matches their level of degradation.	Management Level of service - None required

LOS number	C/M	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Rationale for change	Options for consultation and engagement
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31			
14.0.15.3	M	Increase Land Drainage Asset Management Maturity towards agreed appropriate level (Advanced 89)	New Metric 2016 : 60 2018 : 68	NZ Treasury Investor Confidence Rating (ICR) Asset Management Maturity Assessment (AMMA) Tool	Asset Management Maturity assessment (AMMA) to be conducted every two years by an external assessor until appropriate level of maturity target is achieved: ≥ 68	73	73	89	Conduct assessment on alternate years	To ensure that asset management maturity improves to match the level required by Council.	Management Level of service - None required
Removed											
14.0.1.4	M	Council responds to flood events, faults and blockages promptly and effectively	2017/18: 2016/17: 2015/16:		Percentage of urgent calls responded to within 24 hours: $\geq 95\%$				Reported in monthly contract reports from the Contractor.	This metric was removed due to repetition with other very similar items.	Management Level of service - None required
14.0.1.2	M	Council responds to flood events, faults and blockages promptly and effectively	2017/18:100% 2016/17:100% 2015/16:100%		Percentage of priority calls responded to within 3 working days (urban) or 5 working days (rural): $\geq 85\%$				Reported in monthly contract reports from the Contractor.	This metric was removed due to repetition with other very similar items.	Management Level of service - None required
14.0.4.2	M	Council maintains waterway channels & margins to a high standard			No net loss of open waterway and riparian habitat (eg piping or encroachment in to setback): Pass				GIS	This metric was removed as in some occasions open waterways need to be piped e.g. health and safety, stagnant water pest and disease risks, access for maintenance etc.	Management Level of service - None required

LOS number	C/M	Performance Measures Levels of Service (LOS)	Historic Performance Trends	Benchmarks	Future Performance Targets				Method of Measurement	Rationale for change	Options for consultation and engagement
					Year 1 2021/22	Year 2 2022/23	Year 3 2023/24	Year 10 2030/31			
									Therefore in the event that some open waterway was piped for valid reasons, this LoS would not be met. This LoS has been replaced with one that is better worded.		

Modified Level of Service

	Description	Original	Modified	Rationale for Change	Options for consultation and engagement
14.0.1.3	Council responds to flood events, faults and blockages promptly and effectively	Target: Percentage of routine calls responded to within 5 working days (urban) or 10 working days (rural): ≥85%	2021/22: The rural working day reference was removed as all rural and urban calls should be responded to within 5 working days. 2022/23: ≥95% 2023/24: ≥95% 2030/31: ≥95%	The rural working day reference was removed as all rural and urban calls should be responded to within 5 working days.	Management Level of service - None required
14.0.11.3	Stormwater network is managed to minimise risk of flooding, damage and disruption	Target: 2021/22: < 9	2021/22: < 9 2022/23: < 9 2023/24: < 9 2030/31: < 8	The method of measurement has changed to refer to the targets as “requests for service” (RFS) rather than complaints and using the records from Councils RFS data system Hybris rather than call centre records.	None required, updated method of measurement

	Description	Original	Modified	Rationale for Change	Options for consultation and engagement
		<p>Method of measurement: Number of complaints received through the call centre</p> <p><i>Department of Internal Affairs, Stormwater non-financial performance measure number 4</i></p>	<p>Number of requests for service received through the Hybris</p> <p>Department of Internal Affairs, Stormwater non-financial performance measure number 4</p>		
14.0.3	Council manages the stormwater network in a responsible and sustainable manner	<p>Target: 2021/22: ≥40%</p>	<p>2021/22: ≥40% 2022/23: ≥40% 2023/24: ≥39% 2030/31: ≥35%</p>	The target values have been reduced based on the constrained level of funding proposed for infrastructure upgrades, renewals and improvements which will likely affect reported resident satisfaction levels as the asset base continues to deteriorate and flood mitigation isn't addressed.	None required
14.0.4.1	Council maintains waterway channels & margins to a high standard	<p>Target: 2021/22: Total length of bank naturalised per year: 200m</p>	<p>2021/22: Minimum length of bank naturalised per year (based on a single side of the waterway) : 500m 2022/23: ≥95% 2023/24: ≥95% 2030/31: ≥95%</p>	Revised the word "Total" to "Minimum" to encourage the naturalisation of waterways to assist with achieving water quality outcomes and improved bio-diversity for healthy waterways.	Management Level of service - None required
		<p>Method of measurement: GIS</p>	GIS and as-built data from CAPEX projects		Management Level of service - None required

	Description	Original	Modified	Rationale for Change	Options for consultation and engagement
14.0.11.2	Stormwater network is managed to minimise risk of flooding, damage and disruption	<p>Method of measurement:</p> <p>Site inspection reports</p> <p>DIA stormwater non-financial performance measure number 1a</p>	<p>Site inspection reports</p> <p>DIA stormwater non-financial performance measure number 1a</p> <p>Where a flood event is defined as “a result of the capacity of the stormwater network (either primary or secondary flow paths) being exceeded”.</p>	Additional information added to inform the reader what the DIA’s definition of a “flood event” is.	None required
14.0.11.4	Percentage of total stormwater gravity network pipework length at condition grade 5	<p>Target wording: Percentage of total stormwater gravity network pipework length at condition grade 5. Based on physical inspection or theoretical model :</p>	Lengths of pipe at condition 5 divided by total wastewater pipe length expressed as a percentage. Condition deterioration since inspection to be included when assigning a condition grade to a pipe: ≤ 7%	<p>Changes to the target wording to make it more applicable to the method that Council is using to define the renewals programme using the AAIF system. This moves away from solely using condition assessment for renewals, and considers the consequences of failure.</p> <p>Classification amended from M to C (Community) at the suggestion of Audit NZ, to align to the corresponding LOS in Wastewater.</p>	None required
		<p>Method of measurement: Infonet</p>	Reported from Council asset management systems.		Management Level of service - None required

8. How will the assets be managed to deliver the services?

Assets under this activity fall into 8 groups as follows (refer to table 7.1, page 81 of the [Asset Management Plan](#) (AMP));

1. Reticulation
2. Waterway lining
3. Open waterways
4. Open waterway structures
5. Hydrometrics
6. Pump stations
7. Flood protection structures
8. Treatment and storage facilities

The current 2020 Valuation found the total value (optimised replacement cost) of the assets covered by this AMP to be \$2.12 Billion. Over 86% of this value is associated with the 935km of pipes and 28,000 nodes (inlets, outlets, manholes etc.) that make up the reticulation network.

As part of an increase in Asset Maturity required by Council, the renewal programming of assets also considers the importance of “Critical Assets”. Critical assets are those whose failure would likely result in a significant disruption in service and financial, environment and/or social cost. Together with asset condition data (where derived by the limited CCTV data of pipes held, the more comprehensive but not current 2016 LDRP 98 Open Channels Condition Assessment for waterways or age data for pumping stations and facilities) helps prioritise renewals profiles for each asset class.

To plan for new assets for growth, upgrades for backlog due to historic land use changes or as identified by a risk assessment, the Planning department relies on strategy documents such as Te Wai Ora o Tane - Integrated Water Strategy document and Stormwater Management Plans and the accompanying Implementation Plans being developed. Projects to create new assets are prioritised according to the programmes delivering Area Plans, the Urban Development Strategy and the Land Use Recovery Programme. It is these plans, programmes and strategies which drive the development of the asset creation plan. For more detail see Section 7.3.1. – Asset Planning Strategies (page 84) of the AMP.

Asset planning must also address the significant issues for infrastructure as defined in the 30-year planning horizon embodied within the Infrastructure Strategy.

The other path that Council acquires assets is through the vesting of infrastructure provided as part of development. Capital works are carried out to adhere with Council’s standard design, specification and construction documents. If the quality of construction is demonstrated through the provision of the required quality assurance records and compliance with Contract and/or Consent documents the hand over will be accepted. Once the asset has been accepted by Council, the asset information is captured within the asset management systems, and provision made for the appropriate operation and maintenance of the asset, according to the life-cycle plan for that asset.

Operation and maintenance costs associated with stormwater and waterway assets are considered to be associated with waterways, utilities or flood protection and are not further split between the asset groups listed above. There are three contracts for the maintenance and operation of the assets, with the main one being the “Land Drainage Maintenance Contract”. The funding for the maintenance activities are a mixture of planned works and reactive works. This allows the greatest flexibility for the funding provided and a mixture of works that are required to meet levels of service for amenity and public satisfaction as well as fault resolution. There is more detail on the organisation of the Operations and Maintenance service provision in Section 7.5 Operations and Maintenance of the AMP.

As discussed in Section 12 of this Activity Plan, there are a number of high level management risks to the business as well as more detail and specific risks related to the activity in Section 5.3.2 - Activity Specific Risks (page 54 of the AMP). In brief, some of the specific risks include: a historic underspend in renewals of infrastructure (including CCTV inspections) which could result in a major failure resulting in expensive replacement works, breach of consent conditions and reputation damage; insufficient CAPEX provision for better network understanding through model construction, insufficient OPEX funding for maintenance leading to deferrals, greater network degradation and higher capital replacement costs. The issues with insufficient funding for better understanding of the effects of climate change on the infrastructure, the ability to meet mandated carbon neutrality goals committed to by Council and the need for guidance from Council are also covered in the Risk Tables in this document and the AMP.

The funding cap will mean that some projects are delayed to beyond either the 3 year or the 10 year funding period or individual programme/project budgets have been reduced. There will be a resulting loss in ability to renew our asset base to match the rate in which we are “using it”, or provide an improvement above the current level of asset base i.e. we will not make any major inroads towards improving water course health or starting either investigative or physical works to prepare for climate change e.g. commencing hillside stabilisation (where practicable) to minimise sedimentation in our waterways due to erosion resulting from higher intensity rain events. We will be providing all works needed to meet growth in the city, as well as to meet the conditions of the Comprehensive Stormwater Network Discharge Consent.

Please note that at the time of writing, the Draft Infrastructure Strategy (IS) had not been completed to allow discussion on how the IS may affect the activity or the ability to deliver the service. It is anticipated that the main issues related to the activity will need to be updated to reflect the funding constraints that were bought in after the Draft IS was prepared.

9. What financial resources are needed?

Stormwater Drainage 000's	Annual Plan										
	2020/21	LTP 2021/22	LTP 2022/23	LTP 2023/24	LTP 2024/25	LTP 2025/26	LTP 2026/27	LTP 2027/28	LTP 2028/29	LTP 2029/30	LTP 2030/31
<i>Activity Costs before Overheads by Service</i>											
Stormwater Drainage	14,609	12,729	13,112	13,583	14,035	14,546	15,090	15,648	16,253	16,892	17,550
	14,609	12,729	13,112	13,583	14,035	14,546	15,090	15,648	16,253	16,892	17,550
<i>Activity Costs by Cost type</i>											
Direct Operating Costs	269	258	264	270	278	285	293	301	310	319	329
Direct Maintenance Costs	10,536	7,853	8,164	8,507	8,865	9,246	9,644	10,067	10,528	11,012	11,518
Staff and Contract Personnel Costs	3,804	4,619	4,684	4,805	4,893	5,016	5,153	5,280	5,415	5,560	5,703
Other Activity Costs	-	-	-	-	-	-	-	-	-	-	-
	14,609	12,729	13,112	13,583	14,035	14,546	15,090	15,648	16,253	16,892	17,550
Activity Costs before Overheads	14,609	12,729	13,112	13,583	14,035	14,546	15,090	15,648	16,253	16,892	17,550
Overheads, Indirect and Other Costs	6,560	6,822	7,220	7,478	7,647	7,980	8,080	8,336	8,693	8,815	9,079
Depreciation	20,036	22,082	22,947	23,663	24,540	25,435	26,728	28,085	29,537	31,028	32,594
Debt Servicing and Interest	1,752	1,825	2,028	2,251	2,674	3,057	3,665	4,092	4,505	4,726	4,996
Total Activity Cost	42,957	43,458	45,307	46,975	48,895	51,018	53,564	56,162	58,988	61,461	64,219
Funded By:											
Fees and Charges	17	15	15	16	16	16	17	17	18	18	19
Grants and Subsidies	-	-	-	-	-	-	-	-	-	-	-
Cost Recoveries	-	100	204	209	213	219	224	229	236	242	248
Other Revenues	-	-	-	-	-	-	-	-	-	-	-
Total Operational Revenue	17	115	220	224	230	235	241	247	253	260	267
Net Cost of Service	42,941	43,343	45,087	46,751	48,666	50,783	53,323	55,915	58,735	61,201	63,952
Funding Percentages:											
Rates	100.0%	99.7%	99.5%	99.5%	99.5%	99.5%	99.6%	99.6%	99.6%	99.6%	99.6%
Fees and Charges	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grants and Subsidies	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Cost Recoveries	0.0%	0.2%	0.5%	0.4%	0.4%	0.4%	0.4%	0.4%	0.4%	0.4%	0.4%
Capital Expenditure											
Replace Existing Assets	10,260	12,319	14,788	18,319	22,548	24,332	23,267	26,584	25,785	25,252	25,933
Improve the Level of Service	10,806	6,830	6,590	8,256	7,020	2,763	3,387	3,224	4,523	4,654	5,473
Meet Additional Demand	796	1,823	2,125	643	47	46	58	61	56	55	55
Total Activity Capital	21,861	20,972	23,504	27,218	29,615	27,141	26,712	29,870	30,365	29,962	31,461

Funding Consideration

Local Government Act 2002 Section 101 Funding Consideration. The following tables are based on the financials from the previous page.

Funding Policy

Funding Principles

User-Pays	Exacerbator-Pays	Inter-Generational Equity	Separate Funding?
Low	Low	Low	High

The table above shows how Council has considered funding in relation to the Activity, using a simple high / medium / low scale:

- User-pays – the degree to which the Activity can be attributed to individuals or identifiable groups rather than the community as a whole;
- Exacerbator-pays – the degree to which the Activity is required as a result of the action (or inaction) of individuals or identifiable groups;
- Inter-generational equity – the degree to which benefits can be attributed to future periods; and
- Separate funding – the degree to which the costs and benefits justify separate funding for the Activity.

Where an Activity is paid for through a number of funding mechanisms, Council’s practice is to meet its operating costs in the first instance from fees & charges and grants & subsidies (subject to the considerations outlined above). If the Activity requires further operational funding, this remainder is funded through rates.

This capital programme will be funded in accordance with the following principles:

Investment type	Initial funding	Serviced and/or repaid by:
<ul style="list-style-type: none"> • Renewal / replacement • Service Improvement and other assets • Growth 	<ul style="list-style-type: none"> • Rates and debt • Debt • Debt and Development Contributions 	<ul style="list-style-type: none"> • Rates • Rates • Rates and Development Contributions

Operating Cost Funding Policy

This table below shows Council’s broad funding target for the Activity (i.e. how much is paid for by individuals / groups, and how much by the community as a whole), and the associated funding mechanism used (i.e. general rates, targeted rates, user charges, etc.). As the precise balance between individual / group and community funding may vary in practice (particularly for volumetric fees and charges), the funding target for each of the below tables is expressed in broad terms rather than specific percentages:

- Low = this source provides 0%-25% of the funding for this Activity;
- Medium = this source provides 25%-75% of the funding for this Activity; and
- High = this source provides 75%-100% of the funding for this Activity.

Funding Target		Funding mechanism	
Individual / Group	Community	Individual / Group	Community
Low	High		Targeted Rate on whole District (High)

Capital Cost Funding Policy for this Activity

Rates	Borrowing	DC s	Grants and Other
Medium	Medium	-	-

Please refer to Section 9 of the [Asset Management Plan](#) (AMP- pages 141-151) for a comprehensive breakdown and commentary on the CAPEX and OPEX expenditure applied for by the business as the Recommended Option, the funding cap for the 3 Waters and Waste Unit funding option, the funding approved through the LTP process and the financial projections and trends. Please note that due to the intrinsic link between the Stormwater Drainage and the Flood Protection & Control Works Activities, it is impracticable to separate the costs between them. Therefore, the financial figures below represent the funding for the whole Land Drainage activity not just the Stormwater Drainage portion. Several key figures are included below.

The charts below illustrate the planned spending over the next ten years, by spend type and by activity based on the funding provided (the Land Drainage portion allocated of the funding cap for 3 Waters and Waste). The graph on the left indicates the division of CAPEX expenditure which shows that the main portion of the funding that has been allocated to ensuring that Council meets the Comprehensive Stormwater Network Discharge Consent conditions and funding obligations for growth and development. Renewal works are still being underfunded due to the budget constraints and lower level of asset management maturity to better assess when assets require replacement. Flood Mitigation works – as indicated under “Total EQ Recovery” – is greatly reduced in this LTP following the completion of many of the LDRP/EQ Recovery projects and several years of relatively low rainfall. As in past LTP budgets, improvement works (e.g. waterway enhancement) remains a low funding priority given the competing needs for funding in the other areas of the Activity.

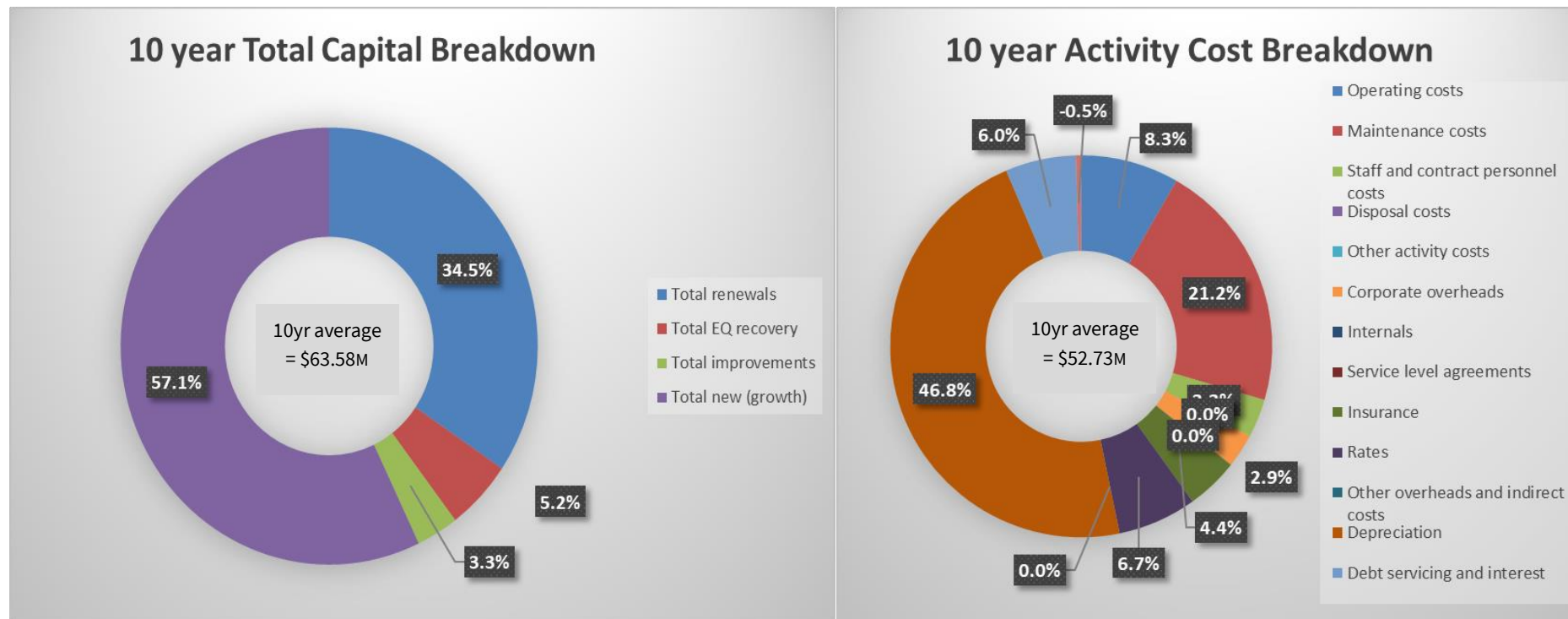


Figure 9.1: Forecast Land Drainage Activity Breakdown

The projected total cost of providing the necessary core services covered by this activity, including operations, maintenance, renewal, upgrade, improvement and earthquake recovery over the 10 years of the Long Term Plan (LTP) from Financial Year 21/22 to Financial Year 2031/32 (FY22 – FY32) is **\$2,073 million**. The historic expenditure for the 10 year period FY2011 to FY2020 was **\$609 million**.

The significant projected increase is primarily due addressing specialist projects such as the Otakaro Avon River Corridor works, backlog upgrades to address predicted flooding areas and programmes of work to start adaptation to climate change and environmental improvement/restoration works.

The actual funding allocated to providing the necessary core services covered by this Activity plan over the 10 years of the LTP is **\$1,163million**. This is **56%** of the cost (as outlined above) to provide optimised asset management at the lowest lifecycle cost.

The allocated funding leaves an annual average shortfall of **\$910 million** over the 10 years of the LTP (all values exclude inflation).

A snapshot of key financial indicators is shown below, including the historic ten year average and how this compares with the next LTP period.

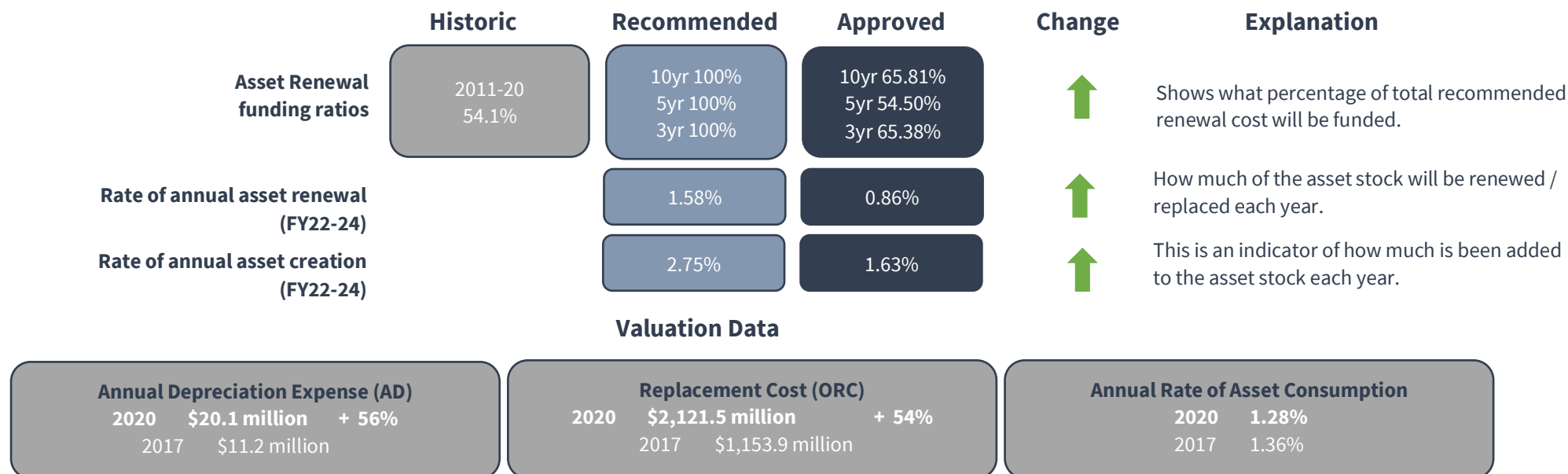


Figure 9.2: Financial Indicators

10. How much capital expenditure will be spent, on what category of asset, and what are the key capital projects for this activity?

Activity	Driver	ID	Project Name	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	Total
Stormwater Drainage			(\$000)											
			Asset Renewal											
		324	Programme - SW Reticulation Renewals		1,074	3,143	5,906	8,805	10,163	12,177	12,518	12,881	13,228	79,895
		327	SW Technical Equipment Renewal	60	61	61	47	46	53	56	56	55	55	550
		388	Programme - SW Open Waterway Renewals			114	498	690	708	1,635	894	920	945	6,404
		481	Programme - SW Waterway Structure Renewals				280	287	295	303	298	307	315	2,085
		984	Programme - SW Waterway Lining Renewals			811	4,592	9,480	9,948	10,495	10,789	9,875	10,142	66,132
		33828	SW Timber Lining Renewal - Marshland Road Canal Reserve Drain (Stage 1)	10	2,121	1,765	2,541							6,437
		34025	SW Cressy Terrace Pump Station Reticulation Renewal (PS601)	11										11
		37305	SW Lyttelton Reticulation Renewals (Brick Barrel)	1,500	1,545	1,091								4,136
		37306	SW Jacksons Creek Reticulation Renewal (Brick Barrel) (Near Selwyn St - Brougham St Intersection)	1,550	36									1,586
		41866	Programme - SW Stormwater Drainage Reactive Renewals				550	563	578	594	584	601	617	4,087
		48551	SW Manchester Street Drain Reticulation Renewal (Brick Barrels) (Purchas Street to Bealey Ave)				515	981						1,496
		49028	SW Little River Reticulation Renewals	695										695
		49030	SW Jacksons Creek Upper Reticulation Renewal (Brick Barrel) (Ward Street)	50										50
		49031	SW Roche Avenue Pipe Renewal (95m SwPipe-26936)	100										100
		49093	SW Corsair Bay Pipeline Renewal (From Park Terrace Inlet to Coastal Outfall)		1,763									1,763
		49716	SW Mairehau Drain Timber Lining Renewal (Westminister to Crosby)	2,737	300									3,037
		49778	Delivery Package - SW Waterway Structures Renewal	391	267	274								932
		49868	SW Okeover Stream Grill Renewal (Newbridge Place)	60										60
		49964	SW Sissons Drain Timber Lining Renewal (Hoani Street to Langdons Road) (105m)	85										85
		50348	Delivery Package - SW Reactive Drainage Asset Renewals	512	524	536								1,572
		50366	SW Mains Renewals Affiliated With Roading Works	250	767	524	537	550	565	580	596	613	630	5,612
		55065	SW Jacksons Creek Reticulation Renewal (Brick Barrel) (Brougham to Barrie) (SWPipe ID 17624)	230	1,139									1,369
		55073	SW Tennyson Street Reticulation Renewal (Brick Barrel)	443										443
		55103	SW Dudley Creek Waterway Lining Renewal (Scotston Avenue)	730										730
		55105	SW Papanui Creek Waterway Lining Renewal (Paparua Street)	624										624

Activity	Driver	ID	Project Name	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	Total
		55112	SW Dudley Creek Waterway lining Renewal (Paparoa Street to PS219)	391	1,099	1,099								2,589
		56034	SW Spencerville Road Pipeline Realignment & General Repairs		75	425								500
		60215	SW Jacksons Creek Lower Water Course Renewals		128	978	1,002	1,027	113					3,248
		60217	SW Dudley Creek Timber Lining Renewals (Ranger Street)		500	500	130							1,130
		60218	SW Dudley Creek Timber Lining Renewals (Harris Crescent, Papanui)		180	10								190
		60231	SW No 2 Drain Rural Renewal		830	743	743	743	744	745	50			4,598
		60289	SW St Albans Creek Timber Lining Renewals (Innes Road)		150	25								175
		60290	SW - St Albans Creek Timber Lining Renewals (Knowles to Innes)	455	98									553
		60291	Delivery Package - SW Waimairi & Fendalton Stream Lining & Enhancement	489	293	15								797
		60292	SW Harbour Road Drain Over Pūharakekenui - Styx River (Brooklands)		120	20								140
		60335	SW Waimari Stream (Straven to Rochdale)		100	245	20							365
		60336	SW Goodmans Drain Timber Lining Renewal (Prestons to Marshland Road)		70	721	20							811
		60337	SW Jardines Drain from Nuttall Drive to Ōpāwaho - Heathcote River Drain Renewal		200	1,501	501	50						2,252
		60338	SW Faulls Drain Lining Renewal (Hills to Walters, Marshland)		150	2,683	50							2,883
		60339	SW Addington Brook to Hagley Park South Timber Lining Renewal		78	500	4,509	1,109	100					6,296
		60340	SW Arran Drain Realignment (Ferry Road, Linwood)	360										360
		60342	SW Dry Stream - Victory Branch Drain Lining Renewal (St Martins)	587	371									958
		61929	SW - Hays Bay Drain No 2 Renewal, Black Rock		10									10
		61942	SW Treleavens Drain Timber Lining Renewal (Lower Styx Road)		400	30								430
		62242	SW - Opara Stream Naturalisation Renewal Works, Okains Bay		102									102
		62243	SW - Steamwharf Stream, Palinurus to Dyers Bank Renewal Works		102	52								154
		62244	SW - Avon River , 85 Avonhead Road Bank Renewal Works		51	147	54							252
		62245	SW - Smacks Creek, 30R Wilkinsons Road Renewal Works		51	195	54							300
		62246	SW - Kaputone Creek, 26 Springwater Avenue Bank Renewal Works		32	110								142
		65142	SW Papanui Creek at Tulloch Place Invert Renewal		200	150								350
		65143	SW Riccarton Main Drain Timber Renewals (Riccarton To Wharenui Road)		200	589	50							839

Activity	Driver	ID	Project Name	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	Total	
		65144	SW Popes Drain Lining Renewal (Centaurus Road)		75	201	20							296	
		65145	SW Jacksons Creek (Upper) Lining Renewals		250	500	1,500	50						2,300	
		65146	SW St Albans Creek (St Albans School) Lining Renewal		150	210	20							380	
		65147	SW McSaveney's Road Drain Timber Lining Renewal		119	500	2,131	50						2,800	
		65148	SW Kā Pūtahi (Kaputone) Creek Bank Renewal (Englefield Reserve)		45	150	75							270	
		65149	SW Waimairi Stream Bank Renewal (Fendalton Park)		45	135	40							220	
		65150	SW Wairarapa Stream Bank Renewal (Wairarapa Terrace)		45	95	40							180	
		65151	SW Cross Stream Bank Renewal (Elwood Park)		36	65	20							121	
		65152	SW Feltham Basin Renewal (Akaroa)		50	125								175	
		65153	SW Charlesworth Pond Renewal (Ferrymead)		107	68								175	
		65154	SW Lighthouse Lane Sand Filter Conversion (Governors Bay)		150									150	
	Growth														
		329	SW New Technical Equipment	60	62	61	47	46	58	61	56	55	55	561	
		56115	SW Sutherlands Road Waterway Enhancements Infrastructure Provision Agreement (IPA)	230	10									240	
		56318	SW Cashmere Stream Enhancement (Cashmere Road)	445	755	350								1,550	
		56343	SW Quarry Road Drain Conveyance Improvements & Sutherlands Road Culverts	1,088	1,298	233								2,619	
	Level of Service Improvement														
		60458	SW WE Brittans Drain Naturalisation								60	61	378	499	
		65807	Ilam Stream Improvements	150										150	
	Meeting Current Levels of Service														
		26599	SW Cashmere Worsleys Flood Storage (LDRP 500)	2,549	1,362	1,015	537							5,463	
		26891	SW Estuary Drain (LDRP 515)	469										469	
		28742	SW Temporary Stop Bank Management (LDRP 507)	190										190	
		29076	SW Charlesworth Drain (LDRP 531)	188	728	1,379								2,295	
		35900	SW Pump Station Earthquake Repairs (LDRP 513) (PS205)	1,875	1,623									3,498	
		44457	Programme - SW Open Water Systems Utility Drain Improvements					561	1,437	1,474	1,260	2,146	2,208	2,268	11,354
		50664	Delivery Package - SW Natural Waterways	447	418	407								1,272	
		55592	SW Halswell Modelling (LDRP 533)	727	40									767	
		57329	SW St Albans Creek (Slater to Hills) (LDRP 534)	127	3									130	
		60183	SW Hempleman Drive Asset Improvements (Akaroa)			1,006	107							1,113	

Activity	Driver	ID	Project Name	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	Total
		60209	SW Stevensons Steep Network Renewals (Lyttelton)			726	744	55						1,525
		60356	Programme - SW Port Hills and Lyttelton Harbour Erosion & Sediment		205	314	429	440	452	464	477	491	504	3,776
		60378	Programme - SW Stormwater Modelling (Quality & Treatment)	107	75	99	101	104	106	109	112	116	119	1,048
		60436	Programme - SW Fish Passage Barrier Remediation		665	524	537	275	282	290	298	307	315	3,493
		60455	SW WE St Albans Creek Naturalisation				54	165	339	348	358	368	378	2,010
		60456	SW WE Upper Dudley Creek Naturalisation					55	339	348	358	368	756	2,224
		60457	SW WE Jacksons Creek Naturalisation						56	58	358	368	378	1,218
		60460	SW WE Styx River Tributaries Naturalisation				54	132	339	348	358	368	378	1,977
Stormwater Drainage Total				20,972	23,503	27,220	29,616	27,140	26,712	29,871	30,366	29,962	31,461	276,823

11. Does this activity have any significant negative effects on social, economic, environmental or cultural wellbeing, now or in the future?

Negative Effect	Mitigation
Social Social, cultural and environmental effects of construction works	Management of construction activities to minimise risk of non-compliance with relevant consent conditions.
Social, cultural and environmental effects of stormwater discharges into waterways	Ongoing education and works programme to reduce encroachment and degradation of waterways through development, flooding issues due to development within secondary flow paths and increasing contaminant loadings and quantities of run-off. Develop and deliver stormwater management plans that consider all six values and set appropriate, measurable performance targets. Monitor stormwater discharges and instigate appropriate remedial actions as may be necessary to address potential non-compliances.
Future risk to levels of service as climate change and sea level rise strain the effectiveness of stormwater system (projected increased stormwater volumes in more frequent, more extreme events and decreasing hydraulic gradient).	Investigations to better understand how climate change will affect demand and capacity in order to maximise effectiveness of future investment and adaptation. Engage community in cost vs level of service provision discussion. Work with town planners and those engaged in community consultation on dynamic adaptive planning to ensure a holistic approach is taken.
Social and economic effects of flooding caused by declining stormwater conveyance and flood storage capacity due to urban infill	Appropriate provisions in the District Plan and the Stormwater Bylaw and increased provision of Council resources for community education, monitoring and enforcement
Economic	

Negative Effect	Mitigation
Cost to Council / ratepayers of operating stormwater drainage network	Follow documented procedures and industry best practice for cost minimisation. Follow technological developments and implement cost saving initiatives on a continuous improvement basis. Focus process of defining key performance indicators on cost efficiency. Ensure staff are kept updated with technological and operational best practice through attendance at conferences and participation in specialist industry working groups.
Cost to Council/ratepayers of future work needed to upgrade system in order to appropriately manage projected increased volumes of stormwater in more frequent, more extreme events and decreasing hydraulic gradient resulting from climate change and sea level rise.	Investigations to better understand how climate change will affect demand and capacity in order to maximise effectiveness of future investment and adaptation. Work with town planners and those engaged in community consultation on dynamic adaptive planning to ensure a holistic approach is taken.
Meeting increasing community and regulatory requirements for improved stormwater quality requires ongoing CAPEX and OPEX commitment by Council	Ongoing education and works programme to reduce creation of stormwater contamination at source and reduce contaminant load, necessary to reduce the reliance on infrastructure for contaminant removal through provision of stormwater treatment facilities and devices. Provision of adequate CAPEX and OPEX to meet the regulatory requirements and community levels of service
Meeting community and regulatory requirements for management of stormwater quantity, including flooding and the effects on it from climate change, requires ongoing CAPEX and OPEX commitment by Council	Appropriate provisions in the District Plan and the Stormwater Bylaw and increased provision of Council resources for community education, monitoring and enforcement Timely development and implementation of an effective Council Climate Change Adaptation Plan Provision of adequate CAPEX and OPEX to meet the regulatory requirements and community levels of service
Environmental Embedded carbon in capital works contribute to council & district greenhouse gas footprint.	Take a whole-of life approach to greenhouse gases. Seek guidance on carbon pricing in order to affordably minimise embedded carbon in capital works. Train staff as necessary.
Urban development increases the contaminant load in stormwater discharges	Retrofit treatment of existing urban areas
Cultural Without suitable consideration for cultural values with how we renew, plan for, construct and operate our networks, Council will not meet central government legislation requirements.	By conserving and improving our landscapes and biodiversity which are taonga, mahinga kai will be enhanced through our activities. This can be achieved over time by ensuring that good stormwater management practice is carried out by Council in its planned works and maintenance activities, and by the community in general. Also by protecting our heritage items such as the Lyttelton Brick Barrel piped network, we are preserving our heritage for future generations.

12. What risks are identified and what controls and mitigations are planned?

Council’s Risk Policy and assessment framework outlines its approach to managing risk. The framework provides a way to consistently identify, record and assess risks, and prioritise those that need to be mitigated.

Risk management is inherent in all of Council’s Land Drainage activity processes. Significant risk management strategies for this activity include:

- **Management escalation and review:** The Land Drainage Operation and Maintenance team holds a weekly management meeting to review progress on operational activities.
- **Asset design:** For Council delivered projects, all elements are designed and delivered in accordance with Council’s Infrastructure Design Standards and Construction Standard Specification. These two documents set in place the expectations of fit-for-purpose design and construction practises.
- **Delivery:** During construction, quality assurance processes are in place to confirm that the works are undertaken in accordance with expectations and guidelines.

A detailed overview of Council’s approach to managing the Land Drainage risks is outlined in the Chapter 5 of the Land Drainage [Asset Management Plan](#).

Risk Title	Caused By:	Resulting In:	Controls and Mitigations
There is a risk that/of: Potential non-compliance with the consent conditions of the Comprehensive Stormwater Network Discharge Consent, which Council has committed to delivering under its obligations as a territorial authority.	<ul style="list-style-type: none"> • The current funding level is constrained, with very limited flexibility for dealing with any changes to the consent listed 10 year projects • Cost over-runs or unknown site conditions may lead to non-conformance • Lack of technical resource time and personnel required to deliver timescales and documented evidence requirements 	<ul style="list-style-type: none"> • Unable to deliver on water quality and quantity outcomes • Breach of consent conditions with ECan leading to enforcement and prosecution of Council • Major reputational damage with ECan, Ngai Tahu/Iwi and the public. 	<ul style="list-style-type: none"> • Provision of escalation structures in the event of any issues which may lead to non-compliance dealt with in accordance with the “Joint Christchurch City Council & Canterbury Regional Council Stormwater Management Protocol, Report U10/12 (the Protocol)” document. • Prioritise funding to meet consent obligations • Ongoing engagement with the Regulator (ECan) and stakeholder groups concerning compliance issues • Obtain appropriate expert advice (including legal regarding RMA)
Slow progress and development of a 21 st century garden city, failure to make coordinated progress of Otakaro Avon River Corridor (OARC), which is part of the city’s regeneration plan and commitment to the community.	<ul style="list-style-type: none"> • The majority of the funding for the Otakaro Avon River Corridor work development has been deferred by 10 or more years to meet the funding envelope. Only funding for 2 projects and concept design work has been provided • Only works that are required to meet statutory obligations and a limited level of network renewals remain in the initial 10 year financial envelope of the LTP, 	<ul style="list-style-type: none"> • This may lead to out of sequence works between various council activities (i.e. Parks and Transport) and reputational issues with council not delivering these works and undermining the garden city image • Compromised development of a 21st century garden city • Reduced expenditure will see contractors/consultants downscale or move to other cities/towns for work. This may lead to increasing unit 	<ul style="list-style-type: none"> • Implementation of the Councils Climate Change Strategy and the integration with the required works within the Avon river corridor • Review funding for OARC projects and concept design work, to assess future funding/resource requirement • Defined OARC end-date and related timeline, and project schedules to be development

Risk Title There is a risk that/of:	Caused By:	Resulting In:	Controls and Mitigations
	<p>only the initial stages of the OARC are included in this</p> <ul style="list-style-type: none"> • There is no ability for securing works to provide any infrastructure enhancements or surety around infrastructure being in place to support stormwater projects that address flood mitigation, water quality treatment, residential and commercial development • There is no clear end-date or timeline in place for development of the OARC 	<p>rates for infrastructure works and decreased external development in Christchurch</p> <ul style="list-style-type: none"> • Creating intergenerational debt through insufficient investment to resolve the current backlog of renewals or meeting current renewal rates which will merge into a predicted larger bow-wave of renewals in FY's 36-41 • Reduced support for new residential and commercial development as a result of capacity constraints • Reputational damage if Christchurch is perceived to be behind the times with investment in delivering green infrastructure. 	
<p>Loss of unique landscapes and indigenous biodiversity, and deterioration of water body health, through Council failing to deliver:</p> <ol style="list-style-type: none"> 1) waterway enhancements 2) treatment of water from: <ul style="list-style-type: none"> • brownfield/existing development – both commercial and council-owned • roading and transport projects 	<ul style="list-style-type: none"> • The existing work programme for Waterway Ecology and Water Quality Improvement has had all funding deferred for 10 years • Specific (small) projects created for dealing with some known areas requiring improvement have been deferred for 3 years • Lack of financial provision for purchase of lands for long term ecological/environmental improvements by Council 	<ul style="list-style-type: none"> • Inability to improve waterway health through investment in enhancement and biodiversity • Continued trends of loss of habitat in the city's waterways impacting indigenous invertebrates, aquatic and avian species • Failure in meeting obligations for protecting Maori values for freshwater including mahinga kai • Failure to meet council set community outcomes for Healthy Waterbodies 	<ul style="list-style-type: none"> • Review waterway setback requirements in the District Plan to prevent encroachment and provide more space for enhancement. • Legislate changes to council requirements to require source control on industrial, commercial and residential properties • Creation of a planning document outlining a prioritisation of the waterways to focus on and the funding envelope which may be required for e.g. land purchase etc.

As discussed above, there are a number of activity specific risks that were identified as part a robust risk identification process during the AMP writing process, initially to identify the activity specific related from the ProMapp risk register, and then expand on this with the risks and challenges that face the business. All of these risks are contained in Section 5.3.2 - Activity Specific Risks and relate to risks such as:

- major infrastructure failure;
- outdated or inadequate flood models;
- failures of stormwater facilities due to criticality, performance and underfunding;
- climate change effects on infrastructure;
- residential development and encroachment;
- insufficient investment of CAPEX and OPEX; and
- inability to meet Councils Carbon Neutrality goals.

It is recommended that the risk tables in Section 5 of the AMP are viewed in conjunction with this Activity Management Plan to understand the challenges that face the activity, the mitigation measures, and the residual risk levels.